



**HEADQUARTERS  
UNITED STATES AFRICA COMMAND**  
UNIT 29951  
APO AE 09751-9951

18 October 2013

**GENERAL ORDER NUMBER 1**

**TITLE:** Prohibited Activities for Personnel within the United States Africa Command (USAFRICOM) Area of Responsibility (AOR).

**PURPOSE.** This General Order identifies conduct that is prejudicial to the good order and discipline of all DoD personnel within the USAFRICOM AOR and under the Combatant Commander's authority or responsibility. This Order is effective immediately.

**AUTHORITY:** Uniform Code of Military Justice (UCMJ) (10 USC Sections 801-940).

**APPLICABILITY.** Except as noted in paragraph 7 below, this General Order applies to all U.S. military personnel, Department of Defense (DoD) civilians, and contingency contractor personnel (as defined in DoD Instruction 3020.41, dated December 20, 2011) serving with, employed by, or accompanying the Armed Forces of the United States, while present in the USAFRICOM AOR and under the Combatant Commander's responsibility and authority, including all Liaison Officers, Deployed Planners and Trainers, Country Coordination Elements (CCEs), Military Information Support Teams (MISTs), and Special Operations Force Liaison Elements (SOFLEs).

**1. STATEMENT OF MILITARY PURPOSE AND NECESSITY:** Operations, deployments and temporary duty travel within the USAFRICOM AOR may place personnel in countries where local laws and customs prohibit or restrict certain activities that may be generally permissible in western societies. Restrictions on these activities are essential to preserving U.S./host nation relations and the conduct of on-going military operations. Additionally, these military operations require the preservation of good order and discipline to perform the mission: High operational tempo combined with often-hazardous duty necessitates additional restrictions on certain activities to ensure mission accomplishment and force protection.

**2. PROHIBITED ACTIVITIES:**

a. Purchase, possession, use or sale of privately-owned firearms, ammunition, explosives, or the introduction of these items into the USAFRICOM AOR;

b. Entrance into sites of religious significance or places of worship due to force protection concerns and due to the imperative that operational matters retain a characteristic of religious impartiality and respect. Exceptions to this prohibition may be exercised if directed to do so by military authorities, required by military necessity, or as part of an official tour conducted with the approval of military authorities and the host nation. Service members may exercise their religious freedoms using religious support accompanying the force. Commanders are authorized to implement more restrictive procedures for force protection reasons if he or she determines the

current local security situation warrants such action; or when force religious support is unavailable, and may make case-specific exceptions for members to attend local services.

c. Alcohol Consumption: Any person subject to the "Applicability" section of this General Order who is performing duty on the Continent of Africa is prohibited from consuming more than two alcoholic beverages in a 24-hour period.

(1) Excluded from this prohibition is the consumption of alcoholic beverages as part of an organized religious observance.

(2) An alcoholic beverage, for the purposes of this order, is 16 ounces (500 ml) of beer, 8 ounces (250 ml) of wine, or an alcoholic beverage (mixed drink) containing 1.5 ounces of hard alcohol (45 ml).

(3) No person who is younger than the drinking age of the host nation may consume alcoholic beverages.

(4) No operation of a motor vehicle within eight (8) hours of alcohol consumption.

(5) In addition to provisions above, the following provisions apply to alcohol consumption by persons who are operationally deployed (i.e., participating in "named" or "unnamed" operations conducted pursuant to any SecDef or AFRICOM EXORD):

(a) Mission Commanders of operational forces may further limit the permitted consumption of alcohol within their Commands based on mission analysis (e.g., a review of AT/FP, force health and safety considerations);

(b) No consumption of an alcoholic beverage shall be permitted within eight (8) hours of the start of scheduled regularly duty;

(c) Mission Commanders of operational forces may only permit alcohol consumption consistent with all provisions above during non-duty periods at base camps or rear areas.

(6) Consistent with the preceding guidance of this paragraph (i.e., subparagraphs c.(1) to c.(5)), the Commander, CJTF-HOA, will establish alcohol consumption guidance for all personnel who are assigned or on temporary duty at Camp Lemonier (CL-DJ).

d. Introduction, purchase, possession, use, sale, transfer, manufacture, or consumption of any controlled substances referenced in Article 112a, UCMJ (e.g., substances listed on Schedules I through V of the Section 202 of the Controlled Substances Act (21 USC 812) an example of which would be the plant substance "khat"), or drug paraphernalia. Prescription drugs must be accompanied by the original prescription label of the prescribing medical facility or authority;

e. Introduction, purchase, possession, transfer, sale, creation, or display of any pornographic or sexually explicit material, including but not limited to photographs, videotapes, CDs, or DVDs, movies, drawings, cartoons, books, magazines, or similar representations. For purposes of this order, "sexually explicit material" means material, the dominant theme of which is the depiction or

description of nudity, including sexual or excretory activities in a lascivious or lustful way. This prohibition applies regardless of where the material was purchased or obtained;

f. Photographing or filming detainees or human casualties, as well as the possession, distribution, transfer, or posting, whether electronically or physically, of visual images depicting detainees or human casualties, except as required for official duties. "Human casualties" are defined as dead, wounded or injured human beings, to include separated body parts, organs and biological material, resulting from either combat or non-combat activities. This prohibition does not apply to the possession of visual images acquired from open media sources (e.g., magazines and newspapers), nor is the distribution of these unaltered images, subject to copyright markings or notices. Additionally, possession and distribution of open media source images is not prohibited if required for official duties. Finally, with their express consent, the photographing and possession of images of wounded personnel while within medical facilities and during periods of recovery is also not prohibited.

g. Gambling of any kind, to include sports pools, lotteries and games, unless permitted by host nation laws and applicable service or component regulations;

h. Removing, possessing, selling, defacing, or destroying archeological artifacts or national treasures;

i. Selling or exchanging any currency other than at the official host nation exchange rate;

j. Adopting as pets or mascots, caring for, or feeding any type of domestic or wild animal;

k. Proselytizing or attempting to win converts of any religion, faith or practice;

l. Commenting on locally-practiced religions in terms that are contemptuous or denunciatory, either inherent in the expression itself or by virtue of the circumstances under which it is made. This does not preclude articulations of respectful disagreement based on genuinely-held personal beliefs.

m. Attending host nation public disciplinary proceedings of any kind, including executions, unless such attendance is pursuant to official duties, such as those of a trial observer;

n. Taking or retaining individual souvenirs or war trophies. Explanation of this prohibition is as follows:

(1) Private or public property may be seized during exercises or operations only on order of the commander, when based on military necessity. Such property will be collected, processed, secured and stored for later return to the lawful owner. The wrongful taking of private property, even temporarily, is a violation of Article 121, UCMJ. Public property seized by the United States Armed Forces is the property of the United States. The wrongful retention of such property is a violation of Article 108, UCMJ;

(2) No weapon, munitions, or military article of equipment obtained or acquired by any means other than official issue may be retained for personal use or shipped out of the USAFRICOM AOR for personal retention or control;

(3) This prohibition does not preclude the lawful acquisition of tourist souvenirs that can be legally imported into the United States;

(4) Unit retention of captured or seized items as historical artifacts (i.e., souvenirs, war trophies, weapons) for inclusion in museums or official displays, for training purposes, or for technical inspection will be governed by applicable Service, Combatant Command, and Departmental regulations and directives.

o. Patronizing a prostitute (as defined by Paragraph 97, Part IV, Manual for Courts-Martial).

3. PUNITIVE ORDER: All provisions of Paragraph 2 of this General Order (“Prohibited Activities”) are punitive. Violations of the prohibitions in Paragraph 2 of this General Order by military personnel may result in punishment under the UCMJ. Civilian personnel and contingency contractor personnel serving with, employed by, or accompanying the Armed Forces of the United States deployed within the USAFRICOM AOR may face criminal prosecution or adverse administrative action for violation of this General Order. Commanders and supervisors are expected to exercise discretion and sound judgment in enforcing this General Order.

4. INDIVIDUAL DUTY: All personnel subject to this General Order are charged to become familiar with and comply with its contents. All persons, military and civilian, subject to this General Order are also charged with the individual duty to become familiar with and respect the laws, regulations, and customs of their host nation insofar as they do not interfere with the execution of their official duties. Acts of disrespect or violations of host nation laws, regulations, and customs may be punished under applicable criminal statutes and administrative regulations.

5. COMPONENT AND SUBORDINATE COMMANDER RESPONSIBILITY: Component and Subordinate Commanders have a duty to ensure all personnel are briefed on the prohibitions and requirements of this General Order. U.S. Africa Command Instruction (ACI) 3200.11 "Individual and Small Group Travel" requires review and approval of travel plans/force protection plan for all travelers. Nothing in this order prevents Component or Subordinate commanders from having more restrictive guidance for travel to any particular locale when conditions warrant. Current threat warnings and adequacy of status protections should be considered for each locale. Component and Subordinate commanders that have anti-terrorism and force protection responsibility will ensure that appropriate measures (curfews, buddy systems, off limits areas, threat briefings, etc.) are in place for all deployed service members, temporary duty travelers, and persons going ashore during port calls (liberty).

6. CONFISCATION OF OFFENDING ARTICLES: Items violating this General Order may be considered contraband, confiscated, and destroyed. Before destruction of contraband, commanders or law enforcement personnel should coordinate with their servicing judge advocate.

7. Exceptions:

a. DoD personnel under Chief of Mission (COM) authority are not subject to this order, however, the Senior Defense Official/Defense Attaché (SDO/DATT) at each Embassy will work with the Ambassador to establish and implement rules to ensure appropriate conduct consistent with the mission of the Embassy and COM authority.

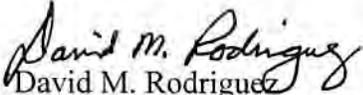
b. Personnel on Permanent Change of Station (PCS) orders that are permanently assigned to U.S. Embassies but remain under Commander, U.S. Africa Command's (CDRUSAFRICOM) authority. Prohibitions contained in Paragraph 2.b. (Religious Site Entry), 2.c. (Alcohol Consumption), and 2.j. (Pet Ownership) do not apply. Personnel who fall into this category are under the coordination authority of the SDO/DATT and will follow the rules of conduct established by each SDO/DATT.

c. U.S. military personnel and Department of Defense (DoD) civilian personnel who are on leave and not at U.S. military installation or at a U.S. military facility are not subject to this order. If personnel combine leave with official travel, these provisions apply except during leave periods and departure from the official duty location.

d. Commander, CJTF-HOA will establish a General Order for the CJTF-HOA Joint Operating Area (JOA).

8. WAIVERS AND AMENDMENTS: Requests for waivers of any provision of this General Order must be submitted by the endorsing commander, through the operational chain of command to the CDRUSAFRICOM for decision. Subordinate Commanders may impose additional restrictions consistent with this General Order if necessary for good order and discipline but do not have the authority to unilaterally grant exceptions or exemptions to its provisions without the authority of CDRUSAFRICOM. Any additional restrictions that are imposed will be forwarded to the Office of Legal Counsel, USAFRICOM.

9. EFFECTIVE DATE: This General Order is effective immediately. It will remain in effect until rescinded by the CDRUSAFRICOM or higher authority.

  
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